# Linear-time Algorithms for Proportional Apportionment 

David Eppstein

(Joint work with Zhanpeng "Jack" Cheng)

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## United States congressional apportionment

## Every ten years:

The census bureau counts people living in the U.S.
States are given seats in congress, proportional to their population


Each state determines its congressional district boundaries

## Redistricting

Handled differently at different times in different states
Interesting topics for additional algorithmic research: how to quantify fairness and automatically draw fair districts?

Congressional District 38

http://rangevoting.org/SplitLR.htm|
But this is beyond the scope of today's talk

## What does proportional to population mean?

U.S. population / congressional seats:

$$
\frac{3.19 \times 10^{8}}{435} \approx 7.33 \times 10^{5} \text { people } / \text { seat }
$$

California population / congressional seats:

$$
\frac{3.88 \times 10^{7}}{53} \approx 7.32 \times 10^{5} \text { people } / \text { seat }
$$

Wyoming population / congressional seats:

$$
\frac{5.84 \times 10^{5}}{1} \approx 5.84 \times 10^{5} \text { people } / \text { seat }
$$



## Solution: Rounding

Since 1913, total \# seats is exactly 435 (with one temporary exception for $\mathrm{HI}+\mathrm{AK}$ )

So:

$$
\text { seats/state } \approx \frac{435 \times \text { state population }}{\text { US population }}
$$

This is not usually an integer!
Rounding to nearest integer could give wrong \# seats, shut out small states

Instead we need a rounding rule that always hits the target \# seats exactly (and guarantees $\geq 1$ seat/state)


Sanding the Nozzle
by Yonatanadane
from Wikimedia commons

## Related: Party-list proportional representation

For many countries' elected bodies:

- A fixed number of seats are open for election
- Each party provides a slate of candidates
- Each voter chooses a party or one of its candidates
- Seats are assigned to parties in proportion to their vote count

Key difference: Small parties might not win any seats


ElezioneBrunate by Kaihsu Tai from Wikimedia commons

## Mathematics of approximation by round fractions

This general area is called "Diophantine approximation" and it has many applications

A famous example: $\pi \approx \frac{355}{113}$ [Zu Chongzhi, 5th cent.]


But in mathematics, accuracy is the main goal In politics, other goals include fairness, inclusiveness, representativity, etc.

## Diophantine approximation in music

Piano divides (logarithmic) pitch space into steps of $1 / 12$ octave Perfect fifth should be $\log _{2} \frac{3}{2}$, very accurately approximated as $\frac{7}{12}$

Minor and major thirds are ok but less accurate,

$$
\log _{2} \frac{6}{5} \approx \frac{3}{12} \text { and } \log _{2} \frac{5}{4} \approx \frac{4}{12}
$$

## MARK II © : STAGE PIANO Rhodes



## Mathematical formulation of apportionment

Input: real numbers $x_{i}$ (populations or votes) and an integer $s$ (how many seats to assign)

Output: integers $a_{i}$ with $\sum a_{i}=s$ and $\frac{x_{i}}{\sum x_{i}} \approx \frac{a_{i}}{s}$ (possibly with extra conditions e.g. $a_{i}>0$ )


## Two major classes of apportionment methods

Divisor (quota) methods:
Seats $=$ round $($ population $/ D)$
$D \approx \frac{\text { total population }}{\text { total seats }}$
Adjust $D$ to make rounded seat count come out correct

Highest averages methods:
Assign seats one at a time, with priority $=$
population
function(\# seats so far)

Mathematically equivalent!


## How to round in divisor methods?

D'Hondt-Jefferson:
Round down to an integer, discarding any fractional part
Webster-Sainte-Laguë:
Round to the nearest integer (rounding up for half-integers)


Huntington-Hill:
Round away from geometric mean of the nearest integers

$$
(0, \sqrt{2}) \Rightarrow 1 ;(\sqrt{2}, \sqrt{6}) \Rightarrow 2 ;(\sqrt{6}, \sqrt{12}) \Rightarrow 3 ; \ldots
$$

Barrage methods (barrier to entry):

## Equivalence of divisors $\Leftrightarrow$ highest averages

- Allocate seats by round(pop / D) but start with $D=+\infty$ so nobody gets any seats
- Gradually decrease $D$, allocating one seat at a time
- Each seat is allocated to the state or party with the biggest value of population $/ f$ (\# seats allocated) where $f(n)=$ lower threshold for rounding to $n+1$

https://what-if.xkcd.com/77/


## Highest averages formulations of same methods

D'Hondt-Jefferson:

$$
\text { priority }=\frac{\text { population }}{s+1}
$$

Webster-Sainte-Laguë:

$$
\text { priority }=\frac{\text { population }}{2 s+1}
$$

Huntington-Hill:

$$
\text { priority }=\frac{\text { population }}{\sqrt{s(s+1)}}
$$



Barrage methods (barrier to entry):
Decrease priority(0)

## One more method that doesn't quite fit

Hare-Niemeyer, Vinton, Hamilton, or largest remainder method:

- $D=\frac{\text { total population }}{\text { total seats }}$
- seats $=$ round(population $/ D$ )
- If rounding all fractions down would leave $v$ vacant seats, then round up the largest $v$ fractional parts, round down the rest



## Why use this class of methods?

Alabama paradox: increasing the number of available seats can decrease an individual state or party's allocation

- From 1852, Congress used largest remainders (replacing Jefferson's method)
- In 1880, increasing total seats from 299 to 300 would have decreased the seats for Alabama from 8 to 7
- Related problems re-occurred in 1900 (involving Maine vs. Virginia)
- In 1910 Congress switched to Webster

- In 1941 switched again to Huntington-Hill

Only divisor methods avoid this issue [Balinsky and Young 1982]

## Which particular method to choose?

Good criteria:

- By which social criteria it fits best
- By how well it performs in practice
- By how easily it can be understood by participants

Bad criterion:

- By how quickly it can be calculated

My goal: Make them all so quick that
 nobody would use the bad criterion

## History of apportionment complexity research

Naïve methods for both divisor and highest averages formulations Long known and used, complexity not analyzed

Priority queue data structure for highest averages Mentioned in a survey of apportionment by R. B. Campbell (2007)

Linear time selection algorithms Ito and Inoue (2004, 2006): In Japanese Cheng and Eppstein (2014) Simplification by Reitzig and Wild (2015)


## How fast is fast enough?

For actual vote counting: probably doesn't matter Any calculation will be dominated by physical vote collection

For use as a subroutine in repeated simulations (e.g. to test effects of polling errors on vote outcomes):

Faster is always better


## Comparing algorithm speed to input parameters

Number of steps proportional to population ( $p$ ): slow

Number of steps proportional to seats ( $s$ ): intermediate speed

Number of steps proportional to parties or states ( $n$ ): fast

Matches input size ( $n$ vote counts) and and output size ( $n$ seat counts) so can't hope to be faster

http://www.gutenberg.org/etext/19994

## An intermediate-speed naïve algorithm

- Initialize a priority queue data structure with priorities from the highest averages formulation
- Repeatedly select the state or party with the highest priority, give it a seat, and calculate its new priority

$$
\begin{gathered}
\# \text { steps }=s \\
\text { Time }=O(s \log s)
\end{gathered}
$$



## Binary search

Another attempt at a faster naïve algorithm...

- Search for the adjusted value $D$ of the divisor method, starting with a wide interval containing the correct value
- Repeatedly set $D=$ middle of interval, compute round(population/D), test if this gives too many or too few seats
- Continue in upper or lower half-interval
- Stop when finding $D$ that gives the correct number of seats

Time: $O(n)$ per bisection
But may repeat infinitely many times! (e.g. for tied priorities)

## Selection

Largest remainders method needs to find $q$ largest of $n$ values (fractional parts of population / $D$, with $q=$ remaining seats) This is a classical and well-studied problem in computer science!


Textbook solution: repeatedly group into 5-tuples, find median of medians recursively, use it to eliminate $\geq 3 n / 10$ of the values

Other more-practical linear time solutions known (e.g. quickselect)

## Highest-averages methods as a selection problem

It's convenient to invert the problem:

- Instead of assigning seat to max population $/ f$ (\# seats) ...
- Assign it to $\min f$ (\# seats)/ population

For each state/party, list $f(i) /$ pop for $i=0,1, \ldots s-1$
Then, choose the smallest $s$ of these $n \times s$ values

| CA | 0.02577 | 0.05155 | 0.07732 | 0.10309 |
| :--- | :--- | :--- | :--- | :--- |
| TX | 0.03704 | 0.07407 | 0.11111 | 0.14815 |
| FL | 0.05000 | 0.10000 | 0.15000 | 0.20000 |
| NY | 0.05051 | 0.10101 | 0.15152 | 0.20202 |

But, how to do this quickly, without calculating all $n \times s$ values?

## Highest averages in linear time

Idea: we're not sure exactly where the line between allocated and unallocated will be, but we can make an accurate estimate that eliminates most of the work

- $f$ (\# seats) will be nearly-linear
- Estimate how many $f(i) /$ pop are below a given threshold $x$ as $\sum f^{-1}(x \cdot p o p)$ (also linear)
- Invert estimate to find threshold $x$ with estimate $(x)=s$
- Only $O(n)$ values $f(i) /$ pop near $x$ need to be checked
(the ones with $i$ near $f^{-1}(x \cdot$ pop); other values are definitely above or below optimal threshold)
- Use linear-time selection on them


Korea DMZ by Rishabh Tatiraju from Wikimedia commons

## Experimental timing on synthetic data


(Image modified from Figure 1 of Reitzig \& Wild 2015)

## Conclusions

All standard apportionment methods can be made to run in time linear in the input and output size (number of states or parties)

It is possible to simultaneously achieve fast practical performance and guaranteed avoidance of pathological behavior


Likely there are many other computational problems in social/political science whose complexity remains unexplored

Next natural target:
Automated redistricting and fairness evaluation

## References

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